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**US Army Corps  
of Engineers**  
Northwestern Division



# Sandbagging Techniques

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The use of sandbags is a centuries old, tried and true method for flood fighting. See procedures and safety tips inside on efficient bagging operations.

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# Sandbags: a steadfast tool for flood fighting

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**S**andbagging is one of the most versatile of flood fighting tools and is a simple, effective way to prevent or reduce flood water damage.

Although sandbags do not guarantee a watertight seal, they are a proven deterrent to costly water damage.

Sandbags have been used to:

- prevent overtopping of levees,
- direct a river's current flow to specific areas,
- construct ring dikes around boils on levee back slopes, levee toes or behind levees,
- use as weight on back slopes of saturated levees,
- weigh down visquine and straw bales,
- build buttresses on back slopes and the toes of saturated levees and
- reduce seepage at closure structures.

Read this brochure to learn proper filling and placement methods aimed at increasing productivity of sandbagging operations. Included are hints, safety tips and correct procedures which will minimize work-related injuries and strain and will maximize essential time.

## The first line of defense

Sandbag construction is a centuries old technique that has changed little. Bags are made from different materials including treated burlap and plastic. They measure approximately 14 inches wide and 24 inches long.

Sandbags filled one-half to two-thirds full should generally be left untied. Tied bags, filled slightly fuller, have specific purposes: filling holes, holding visquine or straw bales in place, or forming barriers backed by supportive planks or aluminum sheet piles.

If access to the flood site is limited to boat, tractor or helicopter, then pallets and forklifts may be needed to load and off-load sandbags.

Unused empty bags can be stockpiled for emergency use and will be serviceable for years if kept dry and properly stored.

## Fill materials

Sand is by far the easiest material for filling and shaping sandbags and becomes heavier when saturated from rain or moisture.

In emergencies, other materials such as silt, clay, gravel or a mixture of these may be used, but none work as well as sand.

When vehicle access is cut off to the flood site, and you have no other choice, use the back side of the levee or an adjacent field to find whatever material is available to fill sandbags.

Here are pros and cons on use of other materials:

- Silty soils get soft when wet and are more difficult to shape, and finer particles leak through the weave in the material.
- Clay materials are difficult to shape and to bag.
- Coarse-grained gravels are pervious and are also difficult to shape but can be used for redirecting the main stream flow while allowing seepage through bags.

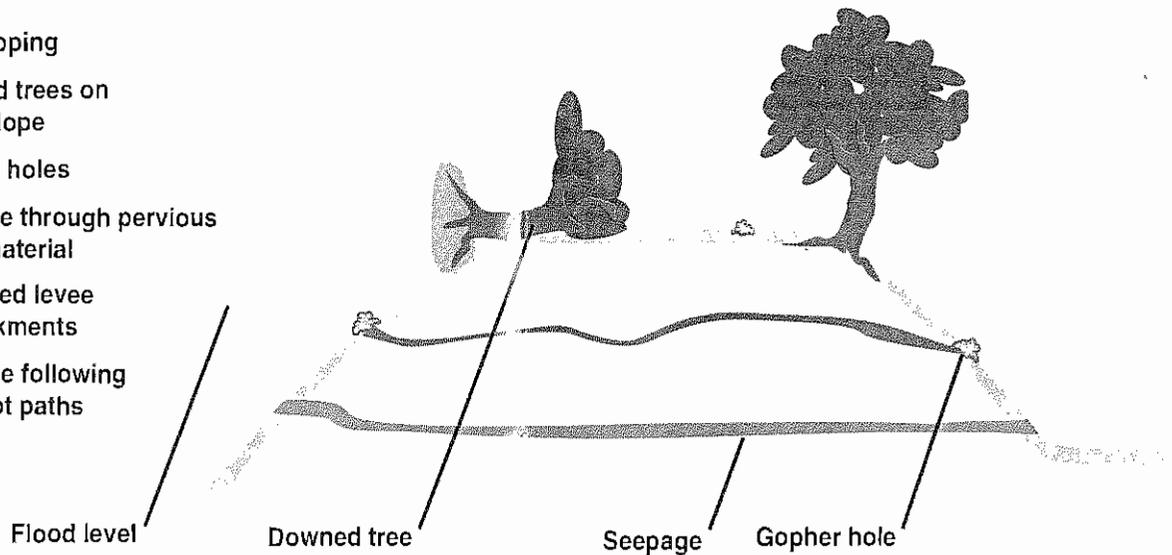
## Alternatives

Other methods and remedies for flood fighting are as follows:

- Readily available, straw bales are an economical alternative. They range in size from 18 inches high by 30 inches long to 4 by 4 by 8 foot long blocks. Secure the bales by driving 4 to 10 foot stakes (or rebar) through the straw into the levee top, and weight down with andbags. Water swells the straw, making the bales heavier and watertight.
- Concrete Jersey Barriers or Econo Blocks can be used to divert water and can be cost effective solutions.
- Plastic sheeting can be used effectively by placing sand along a fold.

# CAUSES OF LEVEE FAILURE

- Overtopping
- Downed trees on levee slope
- Gopher holes
- Seepage through pervious levee material
- Saturated levee embankments
- Seepage following tree root paths



## Correct filling procedures

Filling sandbags is normally a two- or three-person operation. One member of the team—while crouching with feet apart and arms extended—should place the bottom of the empty bag on the ground.

The opening of the bag is folded outward about 1-1/2 inches to form a collar and held open to allow the second team member to empty a fully rounded No. 2 shovel of material into the open end of the bag.

*Don't hurry.* Haste can result in undue spillage and added work. The third team member stockpiles or stacks the open sacks. The three team members should rotate duties often to reduce job-specific muscle fatigue.

Untied bags should be filled approximately one-half to two-thirds

full. Tied bags can be filled slightly more, but with enough room left at the top to tie the bag off properly.

Always use gloves to protect your hands during the filling operation. After handling treated bags, avoid contact with your eyes and mouth.

Dress appropriately and layer clothing. Safety goggles should be used on dry and windy days.

Sandbag filling operations are done either near the actual placement site or at centrally located filling sites such as fire stations, diking districts or sand pits.

If the bags are filled at a distant location, vehicle



**This two-member team uses correct positions for sandbag filling.**

transportation and access to the flood site are primary planning considerations.

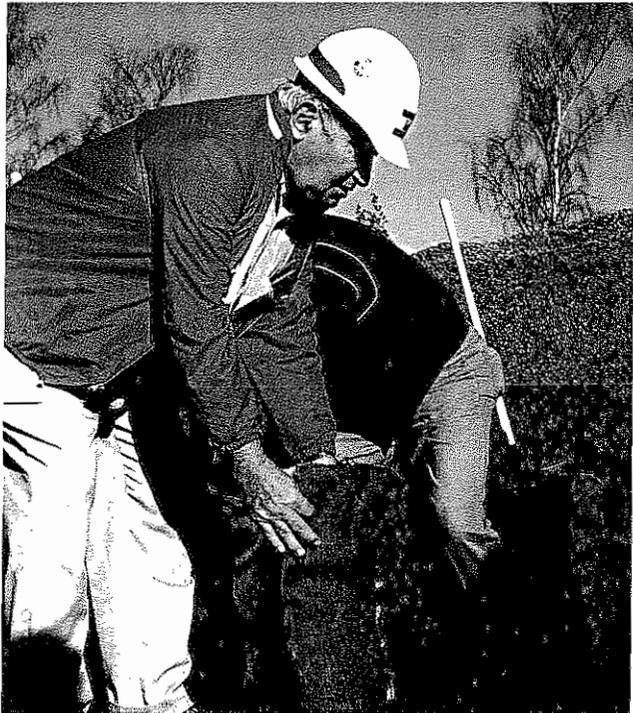
For large scale operations, a variety of specialized filling equipment—such as funnels on the back of dump trucks—is commercially available.

Such equipment is not always available during an emergency and may be best suited for a staging area where bags can be filled and then delivered to the site.

### Proper placement

Remove any debris from the areas where bags are to be placed. Place the bags lengthwise and parallel to the direction of flow. Fill the low spots first before placing bags the full length of the area to be raised.

Start at approximately 1 foot landward from the river or levee's edge. Fold the open end of the bag under the filled portion. Place succeeding bags with the bottom of the bag tightly and partially overlapping



**Veteran flood engineer Ernie Sabo demonstrates that the sandbag should be two-thirds full, folded at the top.**

the previous bag. Offset adjacent rows or layers by one-half bag length to avoid continuous joints.

To eliminate voids and form a tight seal, compact and shape each bag by walking on it and continue the process as each layer is placed.

This flattens the top of the bag and prevents slippage between succeeding layers.



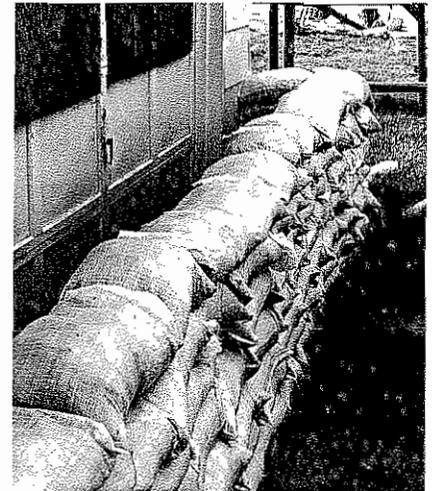
**Place each succeeding bag tightly against and partially overlapping the previous one. Compact and shape each bag by walking on it.**



### Single stack placement

Sandbags stacked in a single row work well in flood areas where there is no streamflow velocity or danger from floating debris, such as logs and tree stumps, or from wave action which could topple the bags.

Although generally not recommended to be above three courses or layers in height (approximately 1 foot), higher single stack placement can be effectively used as a barricade to protect structures from impending water damage as shown in the photo.



**Single stack placement**

## Pyramid placement method

Use pyramid placement to increase the height of sandbag protection; however, use caution when raising the levee height. Determine the height of the sandbag raise by using the best available forecasts of flood conditions.

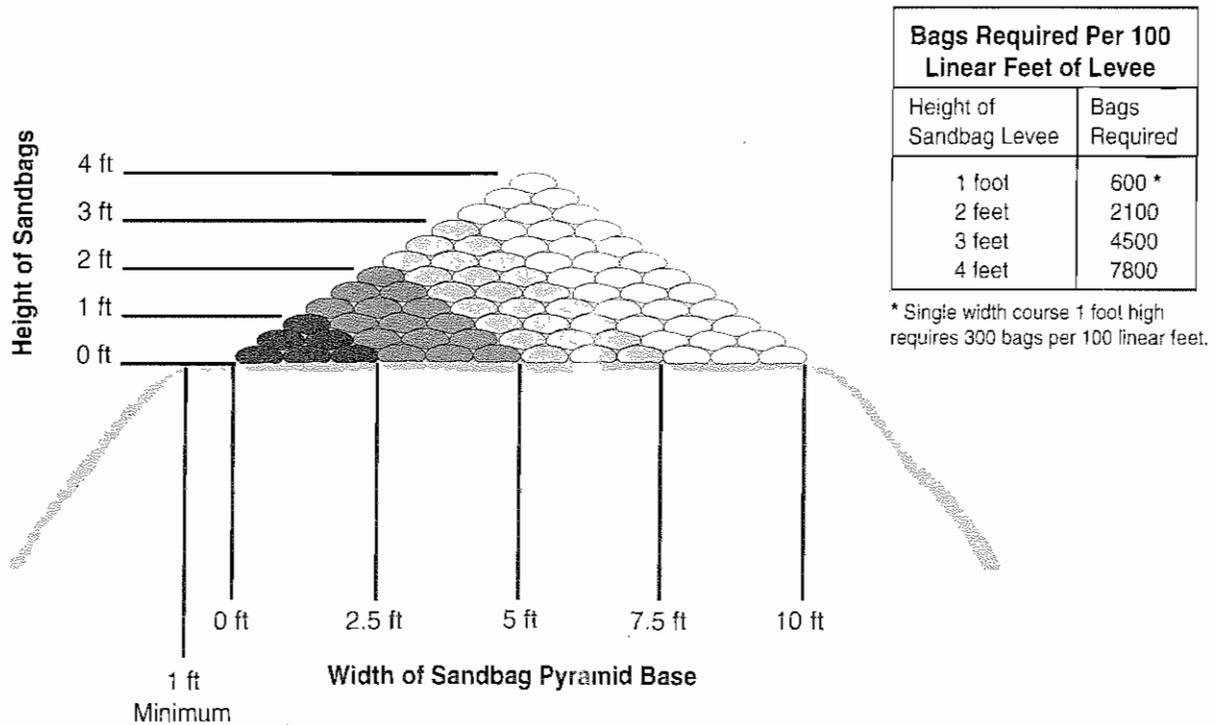
An example: When the water level is currently 1 foot below the top of the levee and is predicted to rise 3 more feet, construct a 2-1/2 foot sandbag

operation which includes one-half foot of height as a safety factor.

It's important to compact each bag in place by walking on it, butting the ends of the sacks together, maintaining a staggered joint placement and folding under all loose ends.

Watch for flooding elsewhere, and watch for boils on the landward side of the levee due to the increased water elevation.

### TYPICAL PYRAMID SANDBAG PLACEMENT



The pyramid placement method is used to increase the height of sandbag protection.

Use this rule of thumb in determining dimensions of the pyramid:

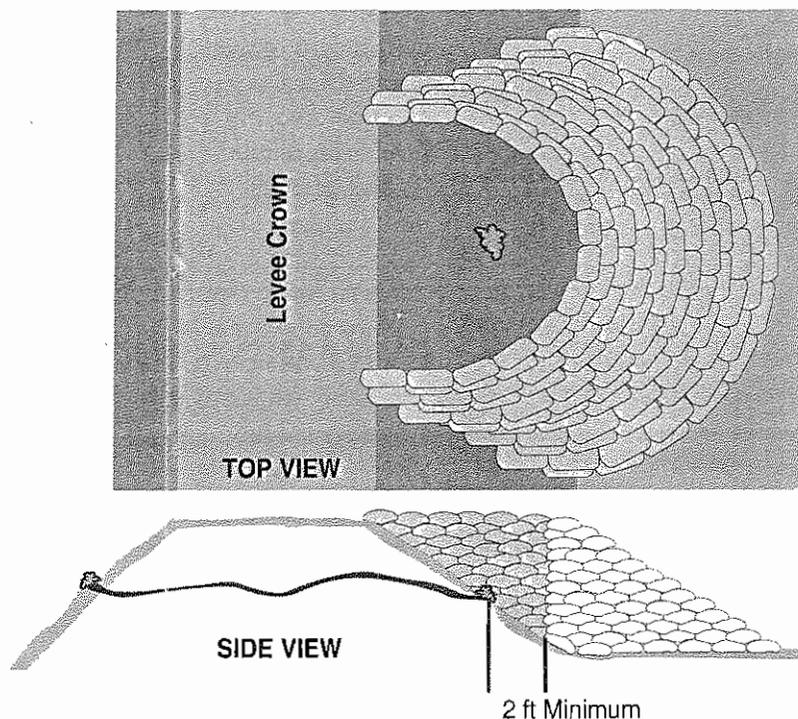
- 1 bag in length equals about 1 foot,
- 3 bags in width equal about 2-1/2 feet,
- 3 bags in height equal about 1 foot.

Place the sandbags by laying an equal number of horizontal rows on the bottom as there are vertical layers.

It's important to compact each bag in place by walking on it, butting the ends of the sacks together, maintaining a staggered joint placement and folding under loose ends.

## RINGING SAND BOILS

- Minimum 2 ft radius from center of boil to edge of ring dike.
- Tie into levee if boil is near toe of levee.
- Build half-moon shaped ring dike if boil is on levee slope.



### Ringings sand boil method

A sand boil is created by water seepage through the levee foundation or embankment. When that



*Washington Conservation Corps members learn how to build a ring dike.*

seepage transports dirty water, the levee's integrity is threatened.

It's generally not necessary to build a ring dike around a boil that is not transporting soils, but monitor the boil for any change in condition.

Don't attempt to place sandbags directly on the boil. Pressure applied to plug the boil will cause water seeping through the levee to seek other avenues to follow and could cause levee failure.

As a minimum, there should be a 2 to 3 foot radius from the center of the boil to the inside edge of the ring dike. Take care to contain the entire area experiencing boils within the ring dike.

Build a spillway section in the dike so water runs out in a controlled manner. This diverts the overflow water away from the dike and reduces erosion on the levee slope. Once the spillway water runs clear, and is not transporting soils, then the ring dike is completed.

## U.S. Army Corps of Engineers

The U.S. Army Corps of Engineers is the nation's oldest engineering organization and one of its oldest military branches. It dates back to the Revolutionary War when, in 1775, George Washington appointed Col. Richard Gridley as Chief Engineer of the Continental Army.

The Corps' water resource program began in 1824

when Congress appropriated money for improving river navigation. In the following decade, the involvement in civil works mushroomed, including new roads, railroads and bridges, and assistance to local communities during flood disasters.

Annually Congress sets aside funds for disaster response flood work. This gives the Corps the ability

### Safety First

**Tip #1:** Use proper lifting techniques to avoid injury and fatigue. Lift with your legs and bend at the knees to save your back.

**Tip #2:** Sandbags are treated to prevent deterioration when stored. Use work gloves and avoid contact with your eyes and mouth.

**Tip #3:** Stay in eye contact with heavy equipment operators and keep alert for truck backup alarms.



**Tip #4:** Flood waters can be polluted. Use rubber gloves and appropriate clothing if contact with water is unavoidable.

**Tip #5:** Wear adequate clothing in layers and watertight boots. Reflective material on outer clothing is essential for night work.

**Tip #6:** Rotate team members frequently to avoid fatigue.



*Clockwise from left: Watch for trucks and other heavy equipment frequently at flood sites; boots, clothing and other items are necessary for flood fighting; and heavy gloves are protection from treated burlap bags.*





*This classic shot shows conditions frequently are not even close to perfect. In the early '50s, flood fighters moved fast and furious to contain the swollen Snohomish River at Ebey Island—a major flood event.*

## The Corps (continued)

to provide preparation, response and recovery measures concerned with flood fighting.

Public Law 84-99 today authorizes the Corps to engage in flood fighting and rescue operations if the emergency is beyond local and state capabilities. The Corps is there to perform a basic mandate as set down by the Corps' forefathers.

During a flood the Corps has the authority to:

- inspect and, if necessary, strengthen flood control structures,
- make temporary levee raises,
- provide supplies and 24-hour technical assistance, and
- assist in the evacuation of people and livestock.

The Army Corps of Engineers conducts flood fight training every year which includes sandbagging techniques. The Corps' districts maintain a limited supply of sandbags and other flood fighting materials intended to augment the stocks of state and local jurisdictions during actual flood emergency situations.

Local jurisdictions should first use their supplies and then request additional sandbags from the state.

If the state supplies become depleted, then the Corps supplies are available for use when requested by state or local officials.